



# OFFICE OF THE SECRETARY OF PUBLIC SAFETY & HOMELAND SECURITY

## **Update On Public Safety and Criminal Justice**

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Deputy Secretary

November 13, 2017

# Public Safety and Homeland Security

## Governor's Strategic Priorities

### Secretariat Strategic Priorities

Four highlighted areas of interagency collaboration.

All-Hazards Emergency Response	Reducing Recidivism	Preventing Gun Violence	Smart Policing
<b>VDEM</b> <ul style="list-style-type: none"> <li>F-15 crash: Supported local responders, VSP, DFP, VaNG, US Forest Service, Air Force, and Massachusetts National Guard</li> <li>Hannah Graham case: Led the largest missing persons search in Virginia History</li> <li>Maintains the COVEOP and works with all state agencies to maintain continuity planning</li> </ul> <b>Homeland Security</b> <ul style="list-style-type: none"> <li>Task Forces: Rail, Cyber Security, Climate Change, Secure Commonwealth Panel</li> <li>Homeland Security Grants</li> <li>Ebola</li> </ul> <b>DFS</b> <ul style="list-style-type: none"> <li>Process evidence in a timely manner to inform emergency response efforts.</li> </ul> <b>DMA</b> <ul style="list-style-type: none"> <li>"All Hazards Plan"- basis for plans that address a wide range of contingencies</li> </ul> <b>VDFP</b> <ul style="list-style-type: none"> <li>Traffic Incident Management (TIMs)</li> <li>Training Initiatives</li> </ul> <b>VSP</b> <ul style="list-style-type: none"> <li>The Virginia Fusion Center: VSP, VDEM, VDFP and DOC all cooperating agencies</li> <li>Traffic Incident Management (TIMs)</li> <li>Hannah Graham case</li> </ul>	<b>DOC</b> <ul style="list-style-type: none"> <li>Integrated Model with 3 key foundations: organizational development, evidence based practices, and interagency collaborations</li> <li>DSS offices partner on release planning, convene Re-Entry councils, and provide assistance in completing assessments for benefits</li> <li>Parole Review Commission reviewing 20-year-old parole rules for convicted felons.</li> </ul> <b>DJJ</b> <ul style="list-style-type: none"> <li>Second Chance Act Comprehensive Statewide Juvenile Reentry Systems Reform</li> <li>In process of transformation to Community Model.</li> <li>Adopted new Length of Stay (LOS) guidelines</li> <li>Partnering with the Annie E. Casey Foundation</li> </ul> <b>CASC</b> <ul style="list-style-type: none"> <li>Effective prosecution: punish offender while also promoting deterrence and rehabilitation</li> </ul> <b>DCJS</b> <ul style="list-style-type: none"> <li>Working with DOC and NIC on EBDM</li> <li>Working with NIC on local probation and pretrial services</li> </ul> <b>VPB</b> <ul style="list-style-type: none"> <li>Supports DOC's re-entry program by requiring program completion by offenders granted discretionary parole</li> </ul>	<b>VSP</b> <ul style="list-style-type: none"> <li>eTrace system by ATF National Tracing Center.</li> <li>Virginia leads the nation in the enforcement of associated firearms laws</li> <li>"Firearms and Fugitive Initiative" with Richmond City Police Department</li> </ul> <b>DCJS</b> <ul style="list-style-type: none"> <li>Sponsored two "Blueprints for Change" policy sessions around background checks and the lawful purchase and possession of firearms in Virginia</li> <li>Virginia's first Homicide Reduction Conference</li> </ul> <b>ABC</b> <ul style="list-style-type: none"> <li>Enforcement agents confiscate firearms</li> </ul> <b>CASC</b> <ul style="list-style-type: none"> <li>Violence Against Women Resource Prosecutor: training to prosecute family and intimate partner violence cases</li> <li>Lethality Assessment Planning Team (LAPT) with DCJS and the OAG</li> </ul> <b>DFS</b> <ul style="list-style-type: none"> <li>Processes evidence from crime scenes and results inform prosecution</li> </ul> <b>DMA</b> <ul style="list-style-type: none"> <li>Supports agencies with the VANG Counter Drug Program: Operations Renew and Green Harvest</li> </ul> <b>VPB</b> <ul style="list-style-type: none"> <li>Reviews criminal history during parole decisions and identifies whether firearms were used in the crime</li> </ul>	<b>VSP</b> <ul style="list-style-type: none"> <li>Collaborates with local and federal jurisdictions with 32 Task Forces across the Commonwealth focusing on narcotics/heroin, gangs, violent crimes, etc.</li> <li>Drive to Save Lives Campaign</li> <li>Virginia Fusion Center</li> <li>Threat assessment tools/training</li> </ul> <b>DCJS</b> <ul style="list-style-type: none"> <li>EBDM, SCOPs, Heroin Task Force/Summit, School and Campus Safety, Lethality Assessment, Campus Sexual Violence, law enforcement training standards, etc.</li> </ul> <b>ABC</b> <ul style="list-style-type: none"> <li>Governor's appointment of Special Policy Advisor, Ryant Washington</li> <li>Collaborate with stakeholders to identify risks</li> </ul> <b>DFS</b> <ul style="list-style-type: none"> <li>Evidentiary materials from in-progress investigations: powerful investigative tools</li> <li>9,800 DNA "hits" in Virginia</li> </ul> <b>DJJ</b> <ul style="list-style-type: none"> <li>Shared gang intelligence through Gang/Violent Crime Intel meetings across the Commonwealth.</li> </ul> <b>VDFP</b> <ul style="list-style-type: none"> <li>Collaborates with DOC to provide gang training to the SFMO. Inspectors have identified gang-related activities and reported</li> </ul>

### Agency Executive Agreements

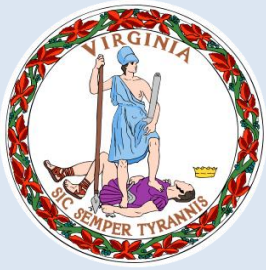
Encompasses all activities falling under the Governor's priorities.



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### Today's Emphasis – Criminal Justice Issues

- Juvenile Justice Transformation
- Reentry and Recidivism
- Board of Corrections
- Mental Health in Jails
- Community Policing
- The Opioid Epidemic



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## Juvenile Justice Transformation

- JCC facilities too big, too old, too distant
- Current “one size fits all” approach not effective
- High cost of residential facilities
- Low success for youth
- Lack of focus on family engagement



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## Juvenile Justice Transformation

- ***Reduce***

Close max prison style facilities

- ***Reform***

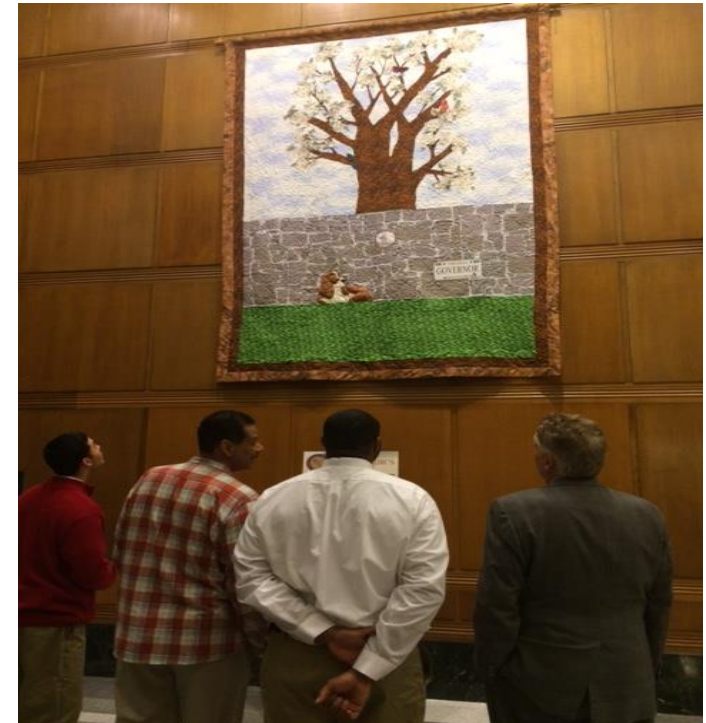
Community treatment model

- ***Replace***

Create 2 small therapeutic sites

- ***Reinvest***

In EBP community based tx, svcs, residential programs





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### **Re-Entry and Recidivism**

Virginia has lowest recidivism rate in the country  
and it continues to decline

2012-2015: 23.4%

2013-2016: 22.4%





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### **Historic Investment in Re-Entry**

- \$800,000 FY17 & \$2.2M in FY18 for mental health specialists in Probation and Parole Offices
- \$1,000,000 in FY17 & \$2,500,000 in FY18 for mental health services in local jails
- \$1.2M over the biennium for community residential program beds
- \$1M to eliminate phone call surcharge – a GA profit center



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## Board of Corrections Membership

1. *One former sheriff, warden, superintendent, administrator, or operations manager of a state or local correctional facility*

**Charlie Jett\***

2. *One individual employed by a public mental health services agency w/ training or experience working w/ individuals subject to the criminal justice system who have mental illness*

**Phyllis Randall**

3. *One individual w/ experience overseeing a correctional facility's or mental health facility's compliance with applicable laws, rules, and regulations*

**Olivia Garland\***

4. *One physician licensed in the Commonwealth*

**Heather Masters\***





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### Board of Corrections Membership – Cont'd

5. *one individual w/ experience in administering educational or vocational programs in state or local correctional facilities*

**John Anderson**

6. *one individual w/ experience in financial management or performing audit investigations*

**Kevin Sykes**

7. *one citizen member who represents community interests*

**Bobby Vassar**

8. *two individuals with experience in conducting criminal, civil, or death investigations*

**Billy Dean\*/Vernie Francis\***



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### **Board of Corrections – New Responsibilities**

1. Develop policies and procedures for death reviews
2. Review the death of any inmate incarcerated in a local correctional facility
  - Determine the circumstances of death
  - Determine any act or omission by facility, employee or agent directly or indirectly contributing to death
  - Determine compliance with Board regulations
  - Conduct hearings, issues subpoenas and administer oaths
  - Maintain confidentiality of facility records unless otherwise required by law



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### **Board of Corrections – New Responsibilities**

3. Prepare detailed report of the findings of death reviews for the Governor and certain General Assembly members;

- Including recommendations for changes in construction, equipment, administration and operations in order to prevent problems, abuses, deficiencies

4. Issue orders to local correctional facilities for adherence to regulations



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### Mental Health in Jails

#### *2016 - \$3.5M for 6 Mental Health Jail Pilots*

- Chesterfield, Hampton Roads RJ, Middle River RJ
- Prince William, Richmond, Western Virginia RJ

#### *2017 - \$4.2M for Jail Mental Health Screening /Staff*

- *General Assembly DID NOT FUND*
- Universal mental health screening in all jails
- FTEs for mental health clinical assessments within 72 hours

#### *2017 – Budget Language*

- *DBHDS and SCB select and require use of standard MH screener*
- *SCB review jail staffing standards for MH and Medical Treatment*



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## Policing in the 21<sup>st</sup> Century

- Four listening sessions held in Fall 2016
  - Richmond, Ashburn, Virginia Beach and Roanoke
- 36 grants awarded totaling \$752,000
  - Roanoke PD – 3 grants totaling \$46,000
  - Rappahannock Regional Training Academy – 1 grant totaling over \$110,000







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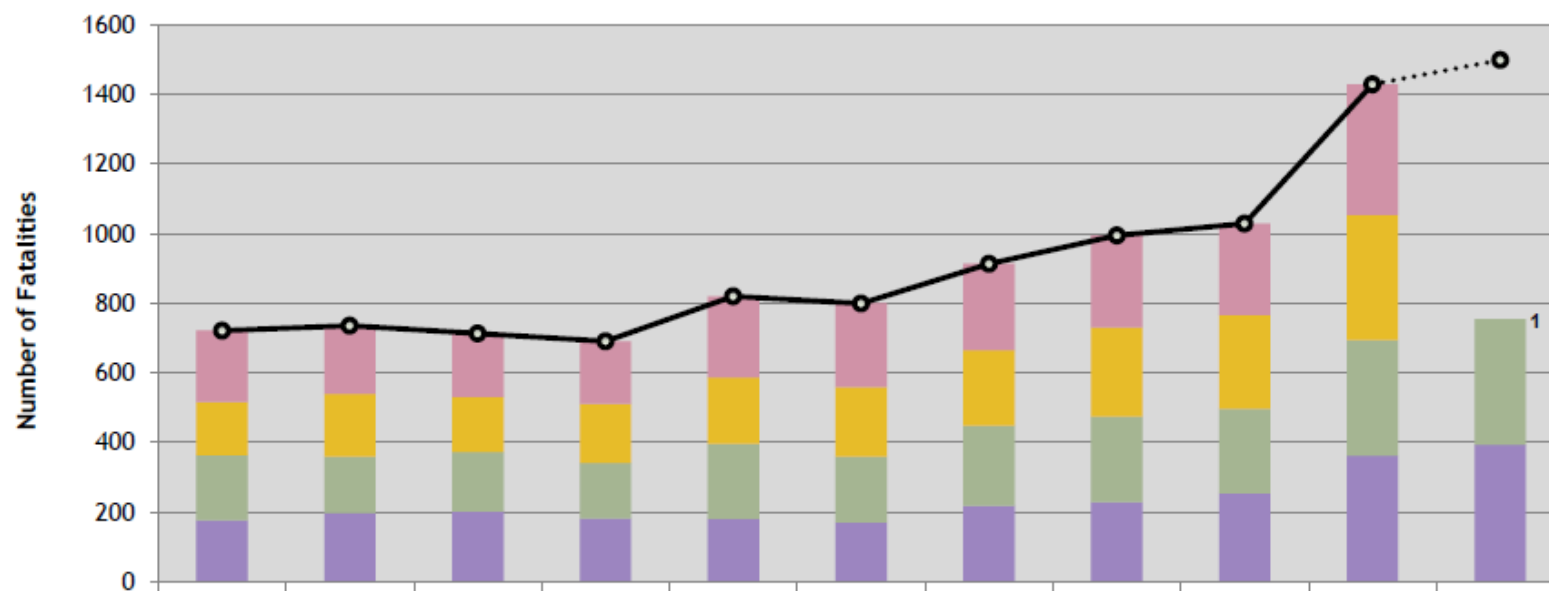
## Opioid Addiction: A Public Safety and Public Health Crisis





# 2017 2<sup>ND</sup> QUARTER - ALL DRUGS

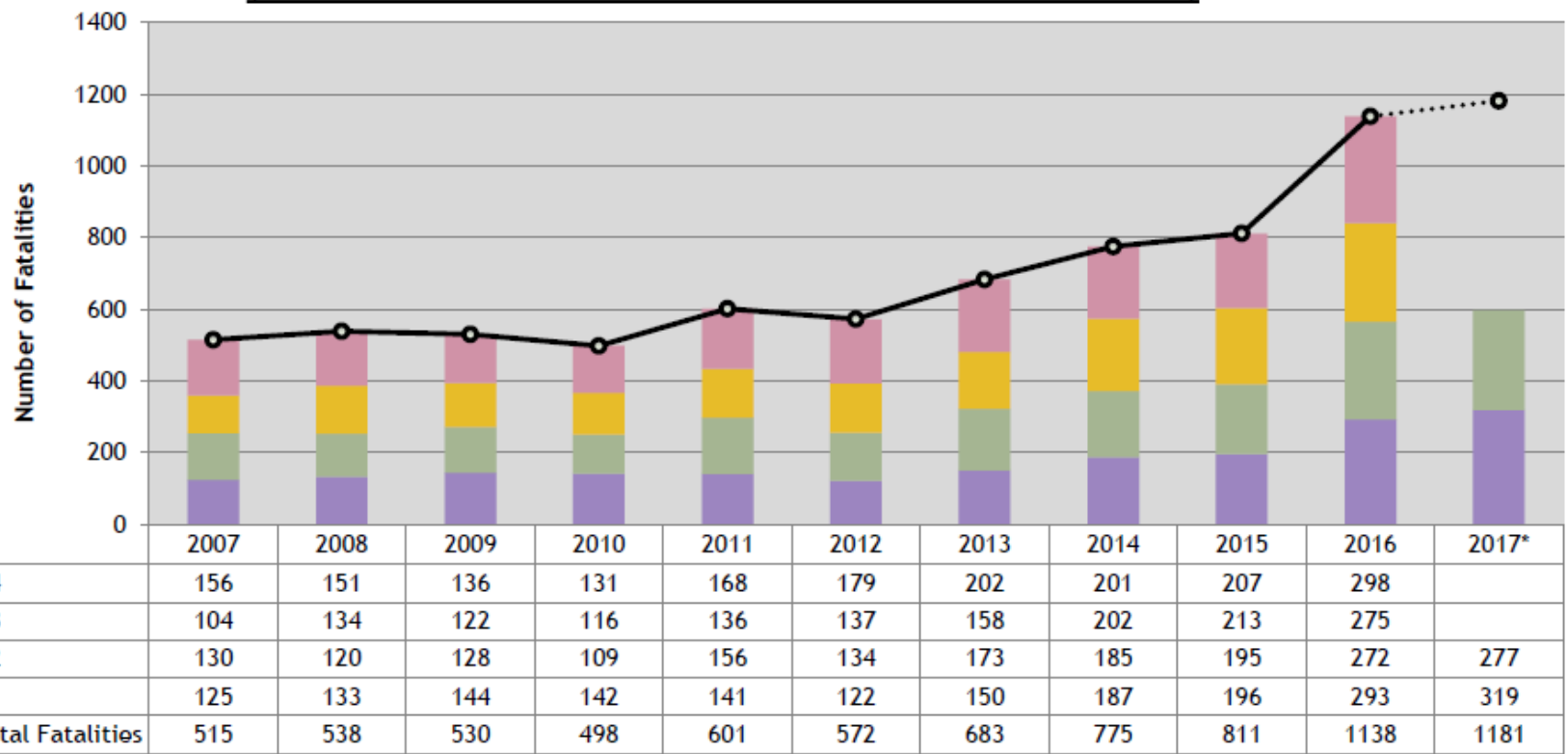
Total Number of Fatal Drug Overdoses by Quarter and Year of Death, 2007-2017  
 ('Total Fatalities' for 2017 is a Predicted Total for the Entire Year)



	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017*
Q4	205	195	183	179	232	240	248	263	262	375	
Q3	152	180	157	170	191	199	217	257	270	359	
Q2	188	162	172	159	215	190	230	246	243	332	360
Q1	176	198	201	182	181	170	218	228	253	362	394
Total Fatalities	721	735	713	690	819	799	913	994	1028	1428	1498

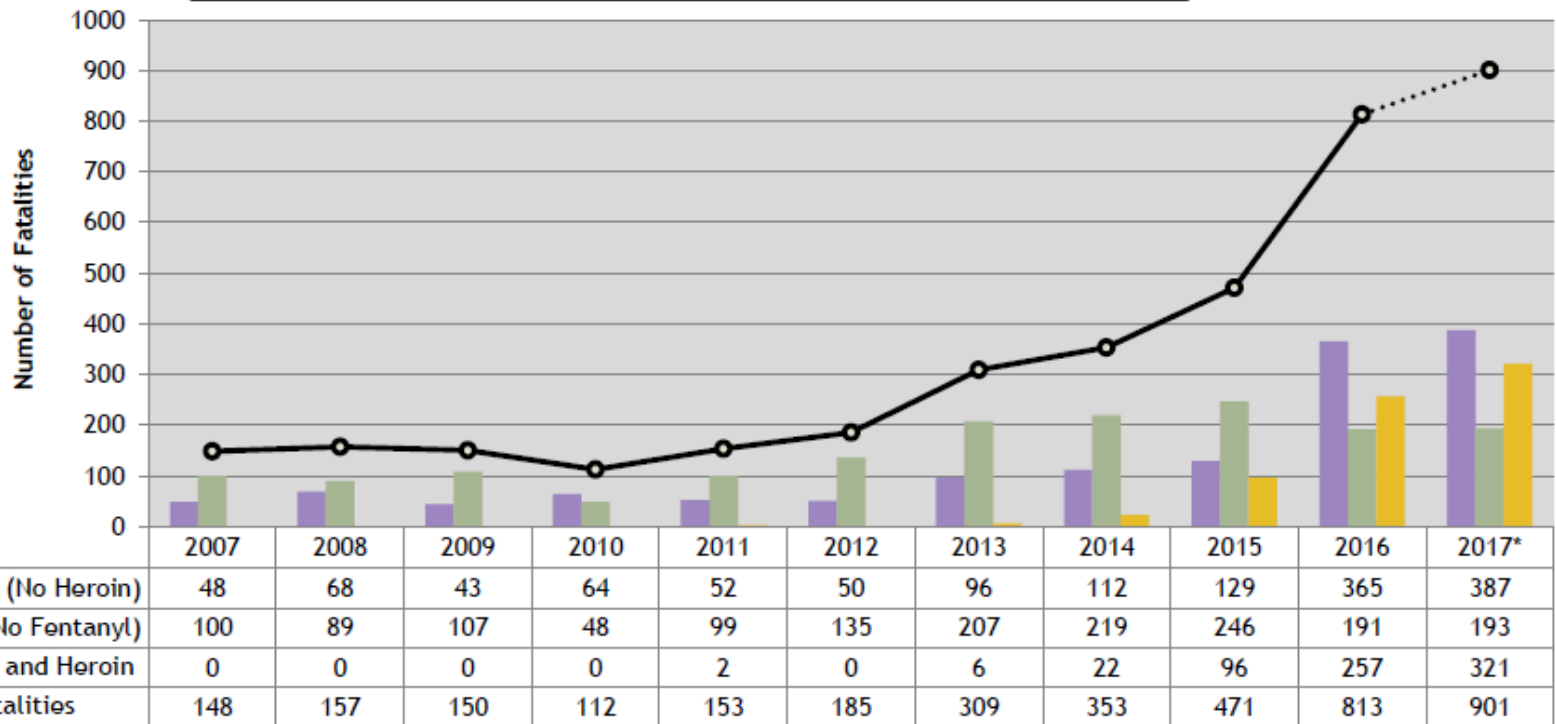
# 2017 2<sup>ND</sup> QUARTER - ALL OPIOIDS

**Total Number of Fatal Opioid Overdoses by Quarter and Year of Death, 2007-2017**  
('Total Fatalities' for 2017 is a Predicted Total for the Entire Year)



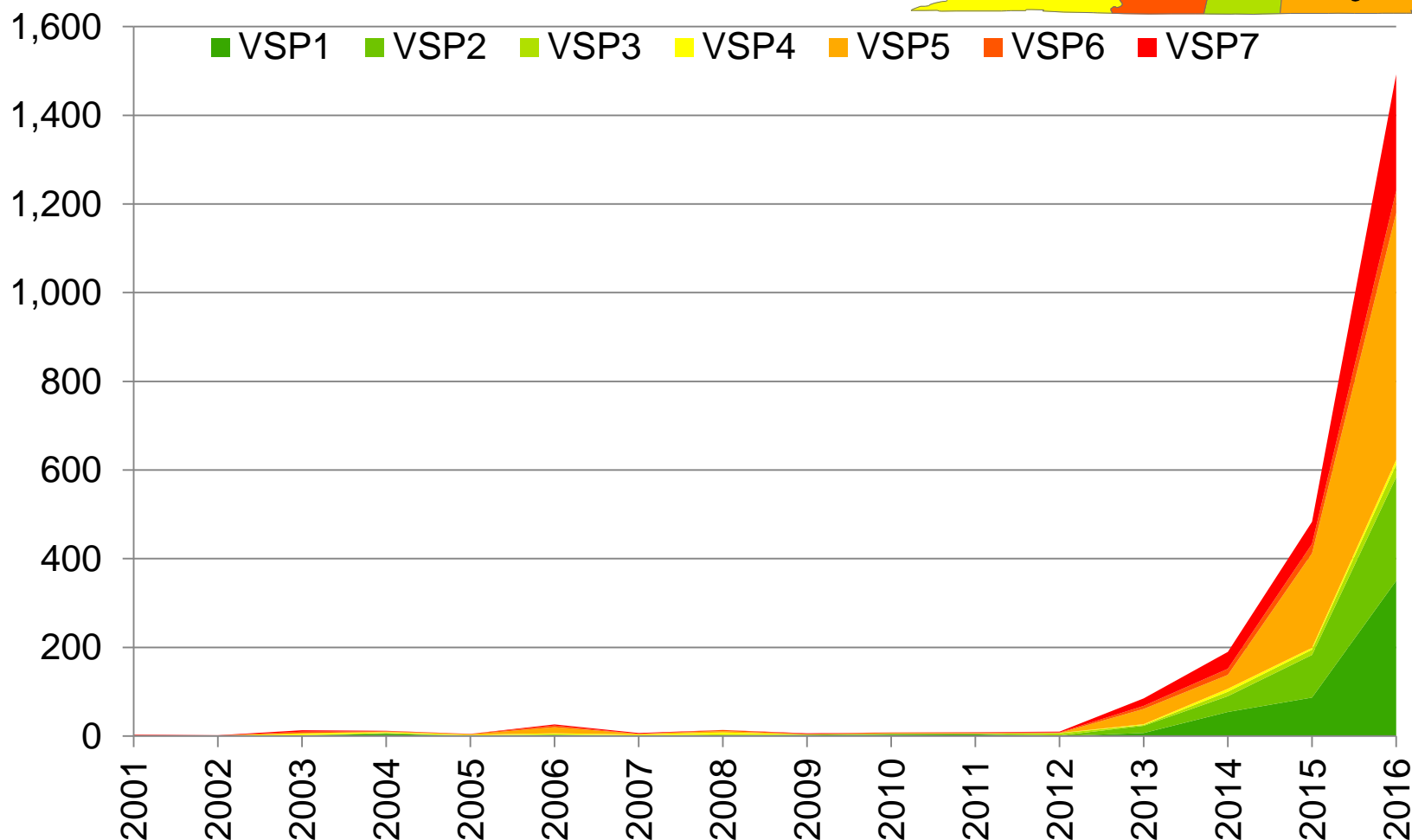
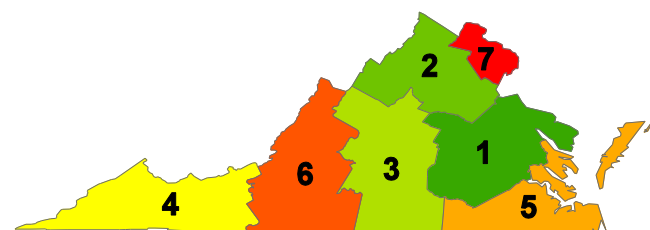
# 2017 2<sup>ND</sup> QUARTER - FENTANYL/HEROIN

**Total Number of Fatal Fentanyl and/or Heroin Overdoses by Year of Death, 2007-2017**  
('Total Fatalities' for 2017 is a Predicted Total for the Entire Year)



# Illicit Fentanyl\* Submissions

Cases submitted to DFS, calendar years 2001-2016



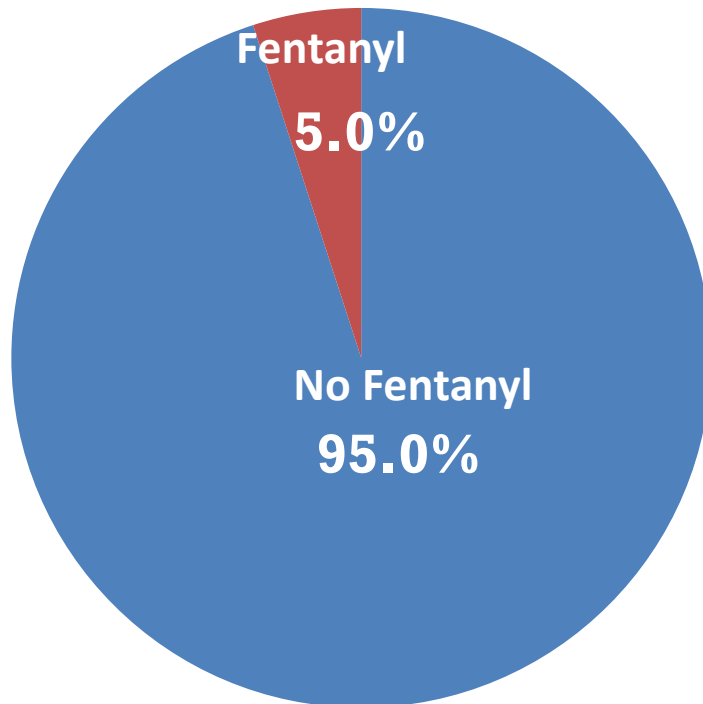
\*Fentanyl submissions identified as being in the form of a transdermal patch are counted with other prescription opioids. All other forms of fentanyl and fentanyl derivatives are counted as "illicit" for purposes of this report.



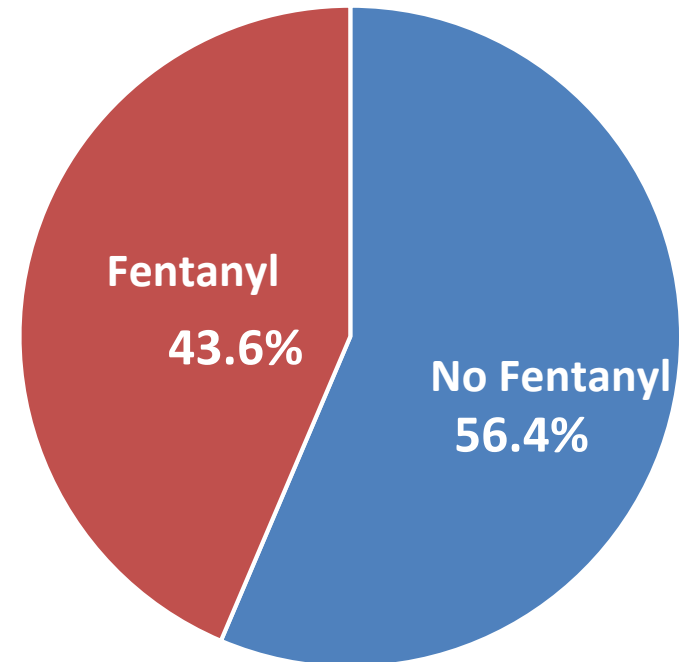
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### Fentanyl Seizures vs. Fentanyl Deaths, 2016

**Percent of All Drug Seizures with Illicit  
Fentanyl and Fentanyl Analogs Compared to  
All Drug Seizures, 2016**



**Percent of All Drug Deaths with Fentanyl (Rx,  
Illicit, or Analogs) Causing Death Compared  
to All Drug Deaths, 2016**





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### DFS Backlog and Average Turnaround Times (TAT)

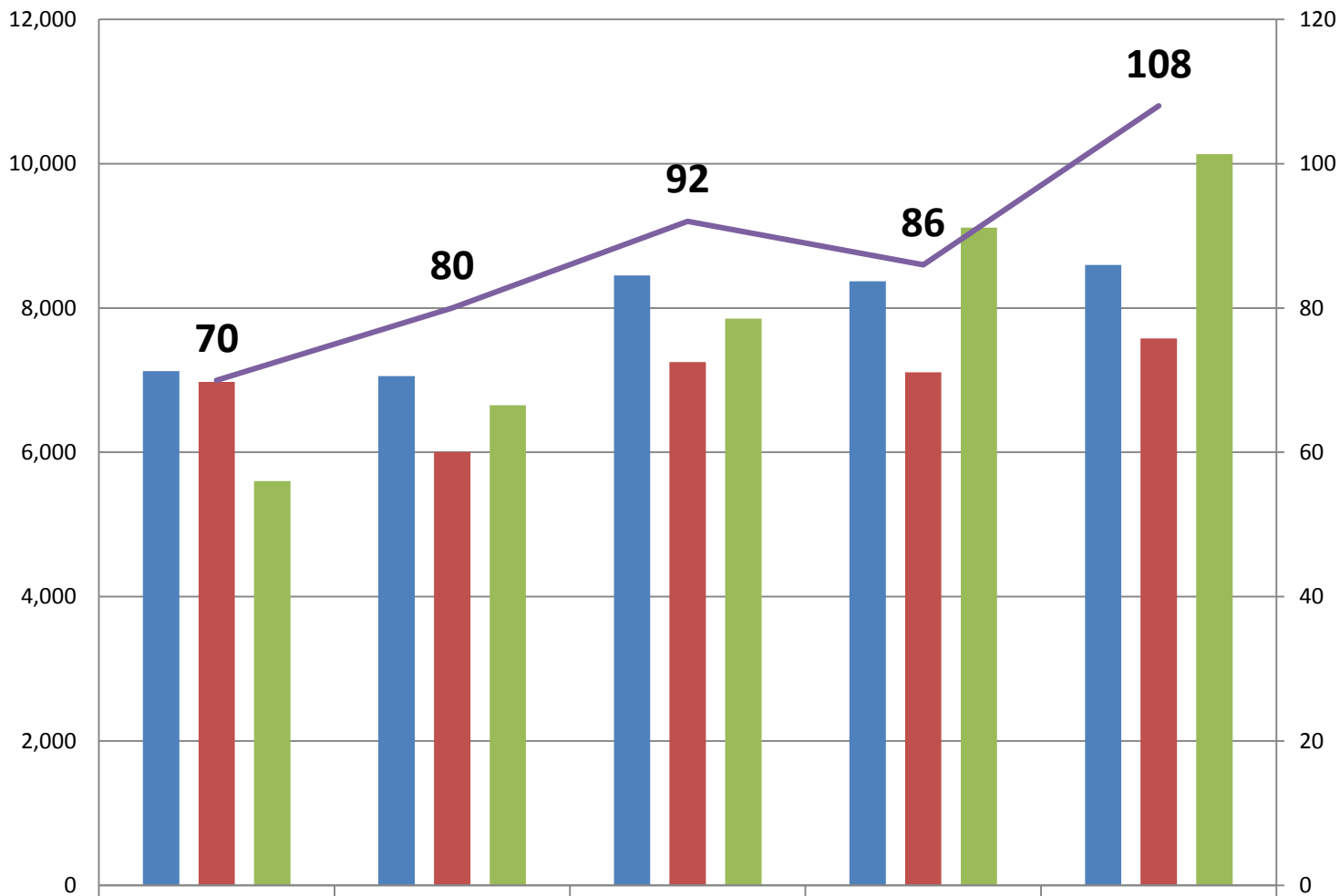
<b>Discipline</b>	<b>Ending Backlog As of 10/1/17</b>	<b>Average TAT (in Days) FY18 Q1</b>	<b>Average TAT (in days) October 2017</b>
<b>Controlled Substances</b>	10,132	108	116
<b>Toxicology</b>	1,204	49	46
<b>Digital &amp; Multimedia Evidence (DME)</b>	113	480	440
<b>Forensic Biology (DNA)</b>	2,158	152	159
<b>Firearms</b>	3,165	151	141
<b>Latent Prints</b>	452	56	56
<b>Trace Evidence</b>	108	59	58



# Controlled Substances

Number of Cases

Number of Days



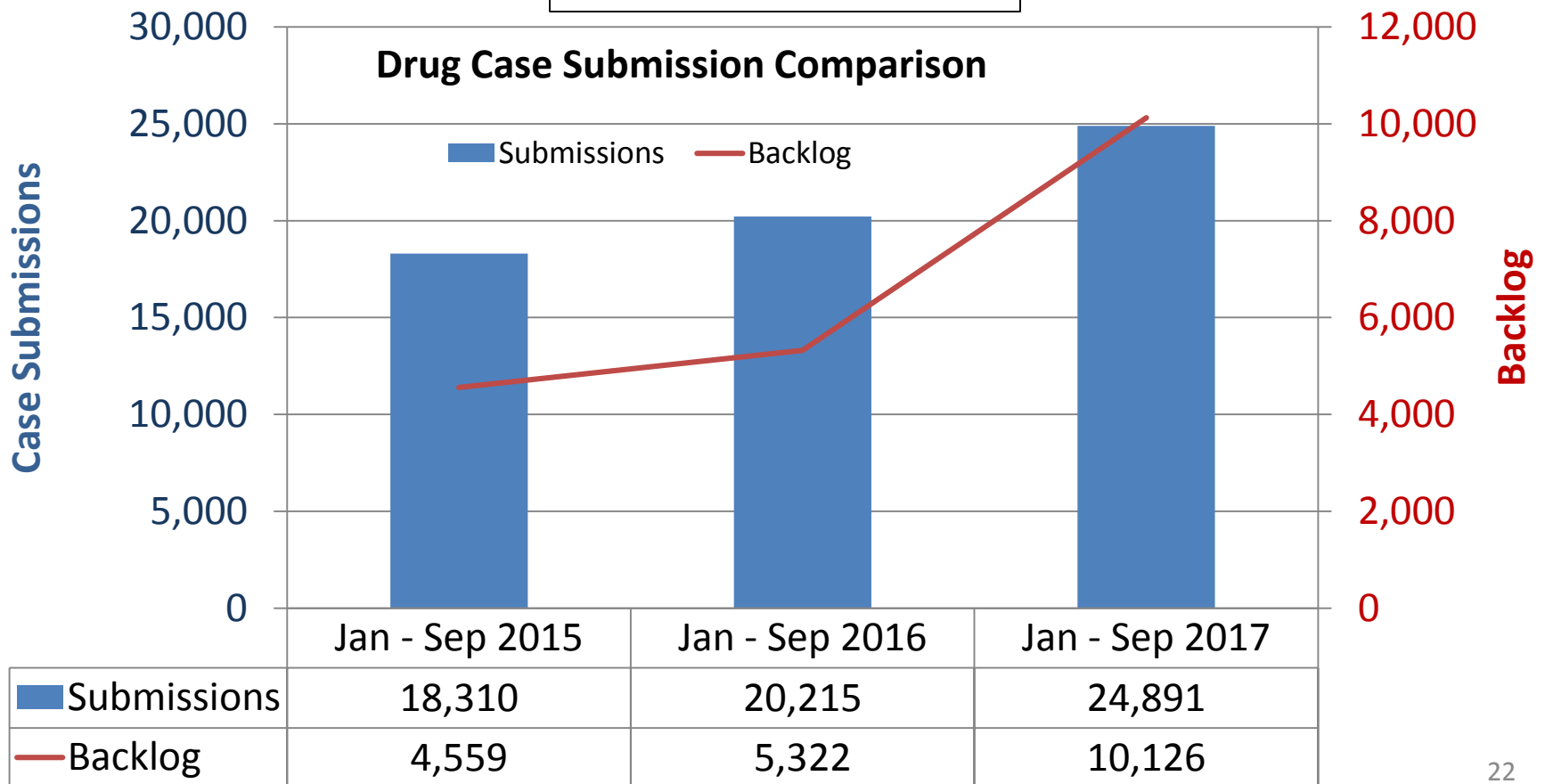
Cases Received*	7,126	7,056	8,450	8,370	8,596
Cases Completed	6,974	6,005	7,252	7,108	7,578
Caseload	5,603	6,654	7,852	9,114	10,132
Average Days in System	70	80	92	86	108



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## Controlled Substances Cases Increasing

36% Increase from 2015





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## Controlled Substances- Staffing

Analysis	Monthly Case Capacity
Full Staff Capacity (if all 49 FTE's are filled and trained)	2,701
Current Capacity (42 filled and trained positions)	2,267
General Examiner* case completion expectation (average per month)	62
Anticipated capacity with 5 FTE turnover & vacancy (T&V) rate	2,391
January through August 2017 average monthly submissions	2,763
Average monthly submissions in excess of anticipated capacity	372
<b>Number of chemists needed to keep up with current submission level</b>	<b>6</b>

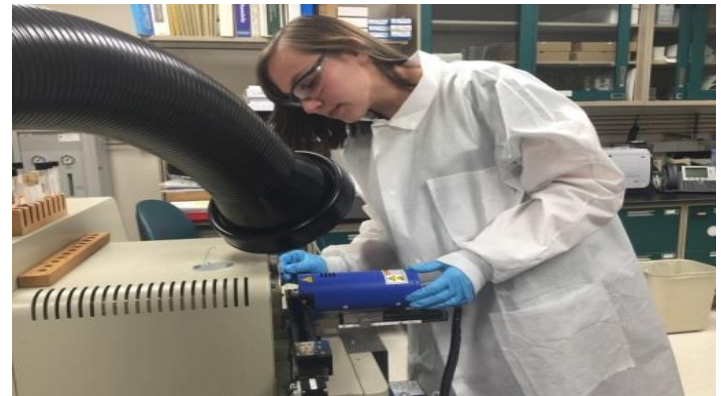
\*Supervisors have a reduced case completion expectation.



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## Controlled Substances – Safety Measures Implemented

- Naloxone training and Narcan provided
- N95 and PAPR respirators available
- Installed new exhaust equipment
- Updated evidence handling guide for law enforcement
- New specific safety protocols
  - Examiners may not perform work alone in the lab
  - Powders must be manipulated under exhaustive safety devices





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### Positive Steps to Reduce Death and Addiction

- Governor's Drug Task Force
  - Cross Systems Collaboration
- Executive Leadership Team
  - Implementation and coordination
- NGA Learning Labs
  - Fentanyl; Medication Assisted Treatment for Justice Involved Populations



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## Drug Take Back Days

Virginia:	Oct-16	Apr-17
Number of Sites	173	183
Numbers of Participants	126	131
Total Weight:	23,270	26,975



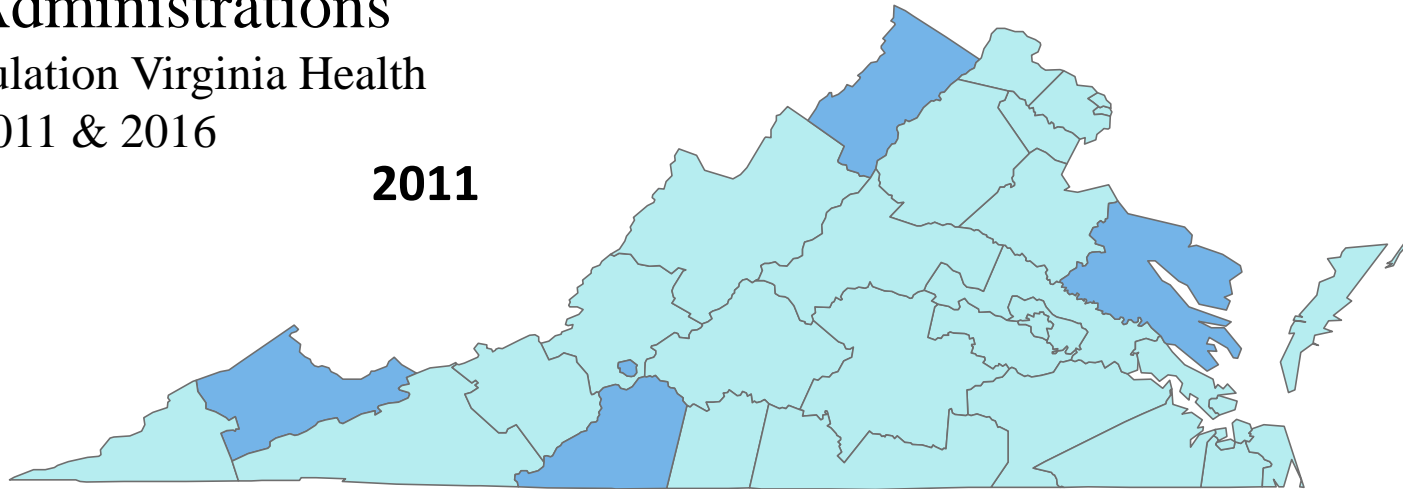


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## EMS Narcan Administrations

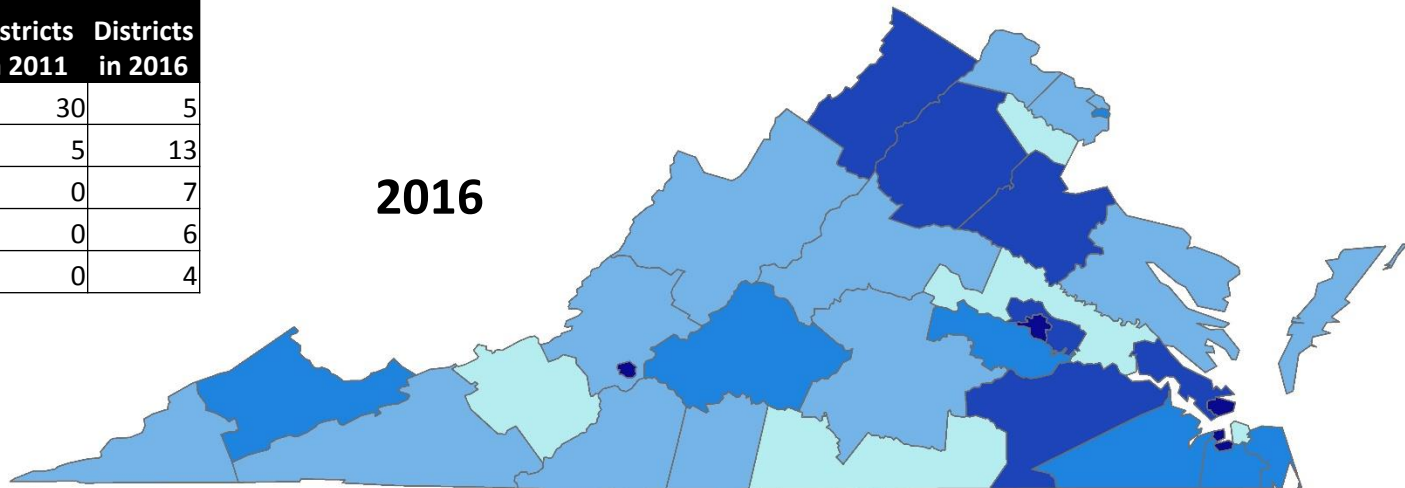
Rate Per 100,000 Population Virginia Health  
Districts, 2011 & 2016

**2011**



Color	Value	Districts in 2011	Districts in 2016
	Up to 22.4 per 100k	30	5
	22.41 to 40.20 per 100k	5	13
	40.21 to 55.00 per 100k	0	7
	55.01 to 84.50 per 100k	0	6
	84.51 or more per 100k	0	4

**2016**





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### Naloxone for Law Enforcement First Responders

- Legislation in 2015 allows LEO to administer
  - REVIVE! Training by DBHDS for 84 LE agencies
- DCJS awards \$35K to 11 LE agencies for naloxone purchase
- VSP issuing naloxone to 400 personnel
- Examples of lives saved
  - Virginia Beach (over 50); Franklin County (9); Spotsylvania (13)